FINANCIAL STATEMENTS DECEMBER 31, 2021

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# INDEPENDENT AUDITORS' REPORT

To the Mayor and Members of Council of the City of Nanticoke, Pennsylvania

### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the City of Nanticoke, Pennsylvania (the "City") as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Unmodified Opinions on the Governmental Funds and Pension Trust Fund Information

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental funds and the pension trust fund information of the City, as of December 31, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Adverse Opinion on Governmental Activities and the Business-Type Activity

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on Governmental Activities and the Business-Type Activity section, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the governmental and business-type activities of the City, as of December 31, 2021, and the changes in financial position thereof for the year then ended.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Basis for Adverse Opinion on Governmental Activities and the Business-Type Activity

Management has not recorded all capital assets in governmental activities and, accordingly, has not recorded depreciation expense on those assets. Accounting principles generally accepted in the United States of America require that those capital assets be capitalized and depreciated, which would change the assets, net position, and expenses of the governmental activities. The amount by which this departure would affect the assets, net position, and expenses of the governmental activities is not reasonably determinable.

In addition, the City has not maintained detailed records of assets in the sewer system of its business-type activity and has not recorded depreciation expense on those assets. Therefore, we were unable to obtain sufficient appropriate audit evidence regarding the amount at which the sewer system is recorded in the financial statements of the business-type activity.

# Responsibilities of Management for the Financial Statements

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for one year after the date that the financial statements are issued.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages V - VIII and the schedule of changes in the City's net pension liability (asset) and related ratios, schedule of City contributions pension plans, schedule of changes in the City's OPEB liability and related ratios, and supplemental schedules of revenue and expenditures - budget and actual on pages 49 - 62, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses 'to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic

financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2023 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Scranton, PA

February 7, 2023

Kohanski & Co., PC



# City of Nanticoke Pennsylvania

15 East Ridge Street Nanticoke, PA 18634 Phone: 570 -735-2800 Fax: 570 -735-7817

# City of Nanticoke Management's Discussion and Analysis December 31, 2021

Within this section of the City of Nanticoke's (the City) annual financial report, the City's management provides a narrative overview and analysis of the financial activities of the City, as of and for the fiscal year ended December 31, 2021. This discussion and analysis should be reviewed in conjunction with the City's accompanying financial statements and notes.

#### FINANCIAL HIGHLIGHTS

- The City had a change in net position of \$220,793, increasing net position from \$192,531 in the previous year to \$413,324 in the current year (2021).
- The assets of the City increased \$1,285 million from \$19,243 million (2020) in the previous year to \$20,528 million in the current year (2021).
- Total liabilities of the City increased \$851 thousand from \$17,826 million (2020) to \$18,677 million in the current year (2021).
- The City implemented GASB 68 and GASB 75 which resulted in the recognition of a net pension liability of \$1,381 million and net OPEB obligation of \$13,862 million and deferred inflow/outflows of \$1,437 million.
- Total net position is comprised of the following:
  - 1) Invested in capital assets, net of related debt, of 5,456 million include the sewer system and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the capital leases.
  - Unrestricted net assets of \$(6,096) million represent the deficits incurred by the City in meeting its continuing obligations to citizens and creditors.

The City's governmental funds reported total ending fund balance of \$9,475 million as compared to \$9,054 million in 2020 and to \$9,526 million (2019).

At the end of the current fiscal year, the General Fund balance was \$7,240 million. This compares to the prior year ending fund balance of \$6,332 million and the 2019 ending fund balance of \$5,354 million.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

Management's Discussion and Analysis introduces the City's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The City also includes in this report additional information to supplement the basic financial statements.

# **Government-wide Financial Statements**

The City's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the City's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Position*. This is the City-wide statement of financial position presenting information that includes all of the City's assets and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City as a whole is improving or deteriorating. Evaluation of the overall economic health of the City would extend to other non-financial factors such as makeup of the taxpayer base or the condition of the City infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the City's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the city's distinct activities or functions on revenues provided by the City's taxpayers.

Both government-wide financial statements distinctively report governmental activities of the City that are principally supported by taxes and intergovernmental revenues, such as grants, and business-type activities that are intended to recover all or a significant portion of their costs through user fees or charges. Governmental activities include general government, public safety, public works, culture and recreation and community development. Business-type activities are sewer services. Fiduciary activities such as employee pension plans are not included in the government-wide statements since these assets are not available to fund City programs.

The City's financial reporting entity includes the funds of the City. There are no organizations for which the City is accountable (component units). The General Municipal Authority (the Authority) owns property within the City that requires maintenance. The Authority has entered into a long-term lease with Luzerne County Community College for the Health Science Center building which the Municipal Authority owns. The Authority is also leasing its Lower Broadway parking lot to Luzerne County Community College.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The City uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the city's most significant funds rather than the City as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided for management use in the form of combining statements in a separate reporting package.

The City has three kinds of funds:

Governmental funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the City's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources during the year and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to the government-wide statements to assist in understanding the differences between these two perspectives. Budgetary comparison schedules for the general fund can be found in the Required Supplementary Information section of this report. This schedule demonstrates compliance with the City's adopted and final revised budget.

Proprietary funds are reported in the fund financial statements and generally report services for which the City charges customers a fee. There are two kinds of proprietary funds. These are enterprise funds and internal service funds. Enterprise funds essentially encompass the same functions reported as business-type activities in the government-wide statements. Services are provided to customers external to the City organization. The City has no internal service funds. Proprietary fund statements provide both long-term and short-term financial information consistent with the focus provided by the government-wide financial statements but with more detail.

Fiduciary funds such as the employee pension plans are reported in the fiduciary fund financial statements, but are excluded from the government-wide reporting. Fiduciary fund financial statements report resources that are not available to fund city programs. Fiduciary fund financial statements report similarly to proprietary funds.

#### Notes to the financial statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *Required Supplementary Information* concerning the City's general fund budgetary comparison and its progress in funding its obligation to provided pension benefits to its employees. Supplementary information follows the notes to the financial statements.

#### **Overview of Net Position**

As year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial assets of the City as a whole. The following table provides a summary comparison of the City's net assets at December 31:

Financial Analysis of the City as a Whole

(Dollars are in Thousands)	nental ties	Busines Activi		То	Amount Change		
	2021	2020	2021	2020	2021	2020	
Current and Other Assets	\$ 10,650	10,213	\$1,733	\$1,372	\$ 12,383	\$ 11,585	\$ 798
Capital Assets	313	426	5,459	5,304	5,772	5,730	42
Deferred Outflows	2,373	1,928	-		2,373	1,928	445
Total Assets	13,335	12,567	7,192	6,676	20,528	19,243	1,285
Deferred Inflows	1,437	1,224		•	1,437	1,224	213
Long-term Liabilities	17,189	16,409	52	9	17,242	16,418	824
Current Liabilities	1,161	1,016	275	392	1,436	1,408	28
Total Liabilities	19,787	18,649	327	401	20,114	19,050	1,064

Net Position:	2021	2020	2021	2020	2021	2020	Amount Change
Invested in Capital Assets, net of related debt	73	92	5,384	5,287	5,456	5,379	77
Restricted	1,053	979		9460	1,053	979	74
Unrestricted	(7,577)	(7,153)	1,481	988	(6,096)	(6,165)	(69)
Total Net Position	\$ (6,451)	\$(6,082)	\$ 6,865	\$ 6,275	\$ 413	\$ 193	\$ 220

The City's net assets at fiscal year-end are \$413 thousand. This compares to the prior year adjusted ending fund balance net assets of \$193 thousand million showing an increase of \$220 thousand during the current year. The assets of the City increased by \$ 1,285 million, from \$ 19,243 million in the previous year to \$ 20,528 million in the current year. Total liabilities of the City increased by \$1,064 million from \$19,050 million in the previous year to \$20,114 million in the current year.

Total net assets are comprised of the following: Invested in capital assets, net of related debt, of \$5,456 million, include the sewer system and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the leased capital assets. Restricted net assets of \$1,053 million represent funds restricted for use by various grantors, laws, regulations or governing bodies. Unrestricted net assets of (\$6,096) million represent the deficits incurred by the City in meeting its continuing obligations to citizens and creditors.

The City reported a positive balance of \$6,865 million in net assets for business-type activities. This compares to the prior year ending net asset balance of \$6,275 million showing a net increase of \$590 thousand during the current year. Business-type activities include the sewer fund activities.

Governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financial requirements. The City reported a negative balance of \$6,452 million in net assets for governmental activities. This compares to the prior year ending net asset negative balance of \$ (6,082) million showing a increase of \$370 thousand during the current year. The net activity of (\$ 6.452) million is comprised of a net increase in accounts receivable, and taxes receivable and a decrease in mortgage receivable on the asset side; and offset by an increase of accounts payable of and a decrease of notes payable; and an increase in pension and other post-retirement benefits.

Challenging economic factors continue to affect the City's governmental activities. The City's governmental activities rely heavily on property and earned income taxes. Continuation of operating expense increases are projected as revenue growth forecasts remains stagnant or declines slightly.

# Summary of Government Wide – Statements of Activities (Dollars are in Thousands)

	2	2021	2	2020	20	021	2	020	20	21	2	020	•
	-	ov's Type	_	ov's ype		iness ype		iness ype	To	otal	T	otal	Amount Change
Revenues													
Charges for Services	\$	1,386	\$	1,235		1,006		\$744		52,392	\$	1,979	\$ 413
Grants & Contributions		738		805		0		0		738		805	(805)
Property Taxes		1,950		2,124		2		-		1,950		2,124	(174)
Other Local Taxes for General Purposes		3,732		3,611		3 <b>=</b> 3		*		3,762		3,611	151
Misc Gen. Purpose Rev		470		490		•				470		490	(20)
Investment Earnings		3		27		12		2		3		27	(24)
Sale of Assets		-				-		-		-			0
Total Revenue	\$	8,279	\$	8,478		1,006	\$	746	\$9	9,285	\$	9,224	\$61
Total Expense	\$	8,648	\$	9,474	\$	405	\$	394	,	\$9,053	\$	9,868	\$(815)
Change in Net Position before transfers		(369)		(996)		601		351		232		(645)	413
Transfers		_		•		(11)				(11)		5 <b>2</b>	(11)
Change in Net Position	\$	(369)		\$(996)	\$	590	\$	351	\$	221	\$	(645)	\$424
Net Assets – Beginning(restated)		(6,082)		(5,086)		6,275		5,924		193		838	645
Prior Period Adj				:4:		) <del>-</del> 8		•		-		4.	
Net Assets - Ending	\$	(6,451)	\$	(6,082)	\$	6,865	\$	6,275	\$	414	\$	193	\$221

Total expenses of the City decreased by \$816 thousand from \$ 9,868 million in 2020 to \$ 9,052 million in 2021.

Comparison of Current vs. Prior Year Expenditures				
(Dollars are in Thousands)				
Expenses	2	021	 2020	Amount Change
General Government and Administration	\$	758	\$ 1,030	(272)
Public Safety		5,109	4,975	134
Sanitation		1,006	1,055	(49)
Public Works		1,489	2,331	(842)
Community Development		210	40	170
Parks and Recreation		38	4	34
Other		37	39	(2)
Sewage		405	394	11
Total Expenses	\$	9,052	9,868	(816)

General Revenue increased from \$9,223 million in 2020 to \$9,274 million in 2021.

Comparison of Current vs. Prior Year Revenues					
(Dollars are in Thousands)		2024		2020	Amount Change
General Revenue:	4	2021	-	2020	
Charges for Services	\$	2,393	\$	1,979	268
Grants & Contributions		738		805	(964)
Property Taxes		1,950		2,124	369
Other Local Taxes for General Purposes		3,732		3,611	(94)
Investment Earnings		3		28	41
Misc. General Purpose Revenues		458		676	(560)
Other		-		-	(#)
Total General Revenue		9,274		9,223	(639)

#### **Business Type Activities**

An increase of \$262 thousand was realized for business type activities for 2021 over 2020.

Comparison of Current vs. Prior Year Revenues			
(Dollars are in Thousands)			
Charges for Services	2021	2020	Amount Change
Sewage	1,006	744	262

Sewer Expenses increase from \$394 thousand to \$405 thousand in 2020.

Comparison of Current vs. Prior Year Expenses  (Dollars are in Thousands)	2021	2020	Amount Change
Sewage	405	394	11

#### Financial Analysis of the City's Funds

Major Governmental Funds

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund increased by \$908 million from \$6,332 million to \$7,240 million.

A balanced budget and cost control efforts are key in the City's financial recovery. General Fund net assets and cash flow analysis reflect the City's continuing need to finance operations, at the current levels, through short term borrowing.

The Debt Service Fund has a fund balance of \$384 thousand. Decrease in the fund balance was due to completing all projects financed by the borrowings from the Pennsylvania Infrastructure Bank for 2020. Borrowings from the Pennsylvania Infrastructure Bank in the amount of \$ 3,000,000 was taken out in 2016 for street reconstruction and paving. Phase 1 began in 2017 and phase 2 began in 2020 and should be completed in 2021. Proceeds from this loan were used to pay for street improvements during 2017, 2018, 2019, 2020 & 2021.

Proprietary Funds

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status.

Major Proprietary Fund

The City's Proprietary Fund shares the financing and operations of the City's sewer system in the government-wide statements.

General Fund Budgetary Highlights

Actual revenues were approximately \$60 thousand more than budgeted at \$6,083 million as compared to a budgeted amount of \$6,023 million.

Actual expenditures were approximately \$862 thousand less than budgeted at \$5,323 million as compared to a budgeted amount of \$6,185 million.

The General Fund adopted budget was not amended during the 2021 fiscal year. Revenues less expenses exceed budget by \$921 thousand. Excess of revenues over expenditures were positive in 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020 and 2021 thus reversing the negative trend of prior years.

Long-Term Debt

At the end of the fiscal year, the City had total debt outstanding of \$3,283 million.

Debt Schedule (Dollars are in Thousands)  Capital leases		Govern Activ			Business Type Activities				To	Amount Change			
	2	021	2	2020	2	021	20	20	2021		2020		
	\$	210	\$	334	\$	76	\$	17	\$ 286	\$	351	\$	(65)
Muni-financial Recovery Loans		:: <del>-</del> .				3		125		- Indiana			
PIB Loan		1,491		1,789		*		5 <b>.9</b> 5	1,491		1,789		(298)
Total	\$	1,701	\$	2,123	\$	76	\$	17	\$ 1,777	\$	2,840	\$	(363)

Economic Environment and Next Year's Budgets and Rates

As a result of relatively stagnant revenues, rising expenditures and borrowing to meet operational expenses, the City faced an approximately \$ 1.200 million structural deficit in 2006. On May 25, 2006, the City was declared a financially distressed municipality by the Pennsylvania Department of Economic and Community Development (DCED) under the Provisions of the Act, DCED retained a Recovery Plan Coordinator to develop a fiscal recovery plan for the City. The City had exited Act 47 and is no longer considered as a distressed city. It is very important for the City to stay on track with the recovery plan in order to stay out of Act 47.

The City was limited in its revenue potential as revenue sources did not provide sufficient resources to fund operations at current levels. The City is mature, with limited availability of space for housing growth, and personal incomes are not increasing at any measurable rate. Personnel costs are fixed as a result of union and/or contract commitments.

In December 2007, the City Council adopted a Recovery Plan designed to enable the City to restore fiscal health. A key component of the plan was to increase in the City's Earned Income Tax (EIT) to 1.5% for residents and to limit long term borrowing. The tax rate increases needed to be approved annually by the Luzerne County Court of Common Pleas. The increased tax revenue was a significant component in enabling the City to address the \$1.200 million structural deficit.

A Revised Recovery plan was adopted in 2010, outlining the City's exit strategy from Act 47. The exit strategy consisted of a change in the form of government from 3<sup>rd</sup> Class City to Home Rule Municipality, thus allowing the City to restructure the tax rate limits to better suit the City's requirements. In November of 2011, the voters accepted the Home Rule Charter which became effective on January 5, 2012.

An amendment to the Revised Recovery plan was adopted in 2012 as a result of the transition in form of government to home rule. This amendment to the Recovery Plan updated projections for the future years based on the new form of government. The amended Recovery Plan is an updated road map of the City's strategy to exit from Act 47.

Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City's finances, comply with finance-related law and regulations, and demonstrate the City's commitment to public accountability. If you have any questions about this report or would like to request additional information, contact the Mayor of the City of Nanticoke at 15 East Ridge Street, Nanticoke, PA, 18634.

# STATEMENT OF NET POSITION DECEMBER 31, 2021

	Р	rimary Governmer	nt
	Governmental Activities	Business-Type Activity	<u>Total</u>
CURRENT ASSETS: Cash and cash equivalents Taxes receivable Accounts receivable, net Prepaid expenses Due from sewer fund	\$ 8,974,889 1,311,673 16,103 135,712 211,207	\$ 1,572,625 - 160,336 - -	\$ 10,547,514 1,311,673 176,439 135,712 211,207
Total Current Assets	10,649,584	1,732,961	12,382,545
CAPITAL ASSETS, net	313,012	5,459,321	5,772,333
DEFERRED OUTFLOWS OF RESOURCES: Deferred outflows related to pensions Deferred outflows related to OPEB	432,800 1,939,978 \$ 13,335,374	- - \$ 7,192,282	432,800 1,939,978 \$ 20,527,656
CURRENT LIABILITIES: Current portion of long-term debt: Note payable Capital leases Accounts payable Accrued payroll Unearned revenue Due to library Due to general fund	\$ 304,901 73,575 72,277 112,480 597,141 151	\$ - 23,422 29,687 - 10,819 - 211,207 275,135	\$ 304,901 96,997 101,964 112,480 607,960 151 211,207
Total Current Liabilities	1,160,525	270,100	1,-100,000

# STATEMENT OF NET POSITION (CONT'D) DECEMBER 31, 2021

	Р	rimary Governmen	t
	Governmental Activities	Business-Type Activity	<u>Total</u>
LONG-TERM OBLIGATIONS, net of current portion:			e .
Note payable	1,185,798	<b>E</b>	1,185,798
Capital leases	166,787	52,319	219,106
Net OPEB obligation	13,862,459	-	13,862,459
Net pension liability	1,381,204	-	1,381,204
Compensated absences	592,946		<u>592,946</u>
Total Long-term Obligations, net			
of current portion:	17,189,194	52,319	<u>17,241,513</u>
Total Liabilities	18,349,719	327,454	18,677,173
DEFERRED INFLOWS OF RESOURCES: Deferred inflows related to			
pensions	1,288,963	155 155	1,288,963
Deferred inflows related to OPEB	148,196		148,196
Total Deferred Inflows of Resources	1,437,159	( <b>-</b>	1,437,159
NET POSITION:  Net investment in capital assets	72,650	5,383,580	5,456,230
Restricted for:  Debt service	384,421	X <b>A</b>	384,421
Restricted for externally	·		
imposed restrictions	668,720	11=	668,720
Unrestricted	(7,577,295)	1,481,248	(6,096,047)
Total Net Position	(6,451,504)	6,864,828	413,324
	\$ 13,335,374	\$ 7,192,282	\$ 20,527,656

# STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2021

و د		Total	\$ (672,525) (4,855,968) (984,528) 63,993 (38,461) (37,097)	(6,524,586)	601,486	(5,923,100)	1,950,444 3,731,708 146,944 22,449 3,338 271,010 18,000 6,143,893 220,793 192,531
Net Revenue (Expense) and Change in Net Position	Primary Government	Business-Type <u>Activity</u>	6 1 6 1 6 1 6 4 6 4 6 4 6 4 6 4 6 4 6 4	\(\ell)	601,486	601,486	66 (11,513) (11,447) 590,039 6,274,789 \$ 6,864,828
Net F Chai	Prir	Governmental Activities	\$ (672,525) (4,855,968) (984,528) 63,993 (38,461) (37,097)	(6,524,586)	<b>1</b>	(6,524,586)	1,950,444 3,731,708 146,944 22,449 3,272 271,010 11,513 18,000 (369,246) (6,082,258)
	Ses	Capital Grants and Contributions	274,182	274,182	•0	\$ 274,182	neral Revenues: Taxes: Property taxes Other taxes Cable television franchise revenue Payments in lieu of taxes Interest earnings Miscellaneous Transfer from sewer fund Rents and concessions Total General Revenues ET POSITION - Beginning ET POSITION - Ending
	Program Revenues	Operating Grants and Contributions	\$ 48,244 41,370 373,820	463,434	٠	\$ 463,434	General Revenues: Taxes: Property taxes Other taxes Cable television franchise re Payments in lieu of taxes Interest earnings Miscellaneous Transfer from sewer fund Rents and concessions Total General Revenues CHANGE IN NET POSITION NET POSITION - Beginning
		Charges for Services	\$ 37,530 211,499 1,137,312	1,386,341	1,006,366	\$ 2,392,707	O
		Expenses	\$ 758,299 5,108,837 2,495,660 210,189 38,461 37,097	8,648,543	404,880	\$ 9,053,423	
		FUNCTIONS/PROGRAMS:	General government - administrative Public safety Public works Community development Culture and recreation Interest and fees on long-term debt	Total Governmental Activities	Business-Type Activity		

CITY OF NANTICOKE, PENNSYLVANIA

# BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2021

	Total Governmental <u>Funds</u>	\$ 8,286,559 688,330 1,311,673 16,103 135,712 621,302	\$ 11,059,679	\$ 72,277 112,480 57,467 539,674 410,095	1,192,144	392,791	1,053,141 1,286,610 7,134,993	9,474,744
nnds	Highway Aid ( <u>Fund</u>	350,549 (	350,549	421	421		350,128	350,128
흲	Ï	<b>↔</b>	မှု	<i></i>		1	m I	ന വ
Non-Major Funds	CDBG Fund	204,251	208,470	2,174	54,637	i.	153,833	153,833
		€	မ	<del>У</del>		ļ	Į,	<del>   </del>
	Debt Service <u>Fund</u>	638,224 - 92,671 -	730,895	269,116	269,116	77,358	384,421	384,421
	De	₩	ω	es	ļ	ı	1	<b>ω</b>
	Refuse Fund	277,574	363,282	1,500 57,467 64,423	123,390	*	239,892	363,282
		<del>6</del>	ερ	<del>6</del>		ļ		6
	Special Revenue Fund	\$ 1,100,155 593,489 16,103	\$ 1,709,747	\$ 44,036 - 539,674 19,874	603,584	1	69,918 1,046,718 (10,473)	1,106,163
	General	\$ 5,715,806 94,841 1,219,002 50,004 617,083	\$ 7,696,736	\$ 24,146 112,480 - 151 4,219	140,996	315,433	94,841	7,240,307
		ASSETS: Cash and cash equivalents Restricted cash and cash equivalents Taxes receivable Accounts receivable Prepaid expenses Due from other funds		LIABILITIES:     Accounts payable     Accrued payroll     Unearned revenue     Advancements     Due to Library     Due to other funds	Total Liabilities	DEFERRED INFLOWS OF RESOURCES: Unavailable revenue	FUND BALANCES: Restricted Assigned Unassigned	Total Fund Balances

# RECONCILIATION OF FUND BALANCE IN THE BALANCE SHEET -**GOVERNMENTAL FUNDS WITH NET POSITION IN THE** STATEMENT OF NET POSITION **DECEMBER 31, 2021**

TOTAL GOVERNMENTAL FUND BALANCES	\$ 9,474,744
Amounts reported in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported as assets in the fund financial statements:	
Capital assets Accumulated depreciation	729,571 (416,559)
Unavailable revenue in the governmental fund balance sheet includes taxes receivable balances that are not considered a current resource.	392,791
The City's net pension liability, deferred outflows of resources, and deferred inflows of resources related to the City's pension plans are not reported in the governmental funds but are reported in the statement of net position:	
Net pension liability Deferred outflows of resources Deferred inflows of resources	(1,381,204) 432,800 (1,288,963)
The City's net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to the City's OPEB plan are not reported in the governmental funds but are reported in the statement of net position:	
Net OPEB obligation Deferred outflows of resources Deferred inflows of resources	(13,862,459) 1,939,978 (148,196)
Long-term obligations are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term obligations at year end consist of the following:	
Note payable Capitalized lease obligations Compensated absences	(1,490,699) (240,362) (592,946)
TOTAL NET POSITION OF GOVERNMENTAL ACTIVITIES	<u>\$ (6,451,504)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF NANTICOKE, PENNSYLVANIA

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2021

				,	Non-Major Funds	or Funds	
	General	Special Revenue Fund	Refuse Fund	Debt Service Fund	CDBG Fund	Highway Aid Fund	Total Governmental Funds
REVENUES: Taxes Intergovemmental revenue Departmental earnings Fines, forfeitures, and costs Charges for services Interest Rent Other	\$ 5,429,517 83,370 153,774 40,441 206,336 1,706 18,000	\$ 116,194 723 120,742	1,132,734	\$ 382,036	\$ 274,182	\$ 286,319	\$ 5,811,553 760,065 153,774 40,441 1,339,070 3,272 18,000 271,010
Total Revenues	6,083,412	237,659	1,133,054	382,308	274,251	286,501	8,397,185
EXPENDITURES: Current: General government - administration Public safety Public works Community development Culture and recreation	783,736 4,081,889 358,903	28,693 798,538	1,073,284	10 i i i i i	210,189	205,040	783,736 4,110,582 2,435,765 210,189 38,461
Debt Service:     Debt service principal     Debt service interest/fees     Capital Outlay	54,103 6,010	51,686	1 00 1	298,312 29,357	E 36: U	9,713	362,128 37,097 51,686
Total Expenditures	5,323,102	878,917	1,073,284	327,669	210,189	216,483	8,029,644
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	760,310	(641,258)	59,770	54,639	64,062	70,018	367,541
OTHER FINANCING SOURCES (USES): Operating transfers-in Operating transfers-out Proceeds from capital leases	147,609	51,686	* * *	(62,808)	(82,961)	F SEC.	147,609 (145,769) 51,686
Total Other Financing Sources (Uses)	147,609	51,686	¥	(62,808)	(82,961)		53,526

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONT'D) YEAR ENDED DECEMBER 31, 2021

	General Special Fund Revenue Fund	EXCESS (DEFICIANCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	6,332,388 1,695,735	\$ 7,240,307 \$ 1,106,163
	Refuse Fund	59,770	180,122	\$ 239,892
	Debt Service Fund	(8,169)	392,590	\$ 384,421
Non-Maj	CDBG	(18,899)	172,732	\$ 153,833
Von-Major Funds	Highway Aid <u>Fund</u>	70,018	280,110	\$ 350,128
	Total Govemmental Funds	421,067	9,053,677	\$ 9,474,744

# RECONCILIATION OF CHANGE IN FUND BALANCE - GOVERNMENTAL FUNDS WITH CHANGE IN NET POSITION YEAR ENDED DECEMBER 31, 2021

CHANGE IN FUND BALANCE	\$	421,067
The change in net position reported in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlays Depreciation Net transfer of leased equipment to sewer fund		51,686 (92,951) 9,673
Repayment of debt service principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. The effect of these transactions in the statement of activities is shown below:		
Repayment of note payable Repayment of capitalized lease		298,312 63,816
Proceeds from capital lease agreements are considered a current financial resource and are reported in the statement of changes in fund balances but not in the statement of activities.		(51,686)
In the statement of revenues, expenditures, and changes in fund balance, non-exchange revenue is only recognized when measurable and available. Therefore, any non-exchange balances collected past sixty-days of the balance sheet date are not recognized as revenue until the period collected. This amount is the net change in revenue accrued between the prior and the current year.		(129,401)
Certain items reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in the governmental funds. These items consists of:		
Change in compensated absences Change in OPEB and related deferrals Change in net pension liability and related deferrals	(	64,469 1,483,382) 479,151
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	(369,246)

# STATEMENT OF NET POSITION - PROPRIETARY FUND DECEMBER 31, 2021

	Business-Type Activity
	Sewer Fund
CURRENT ASSETS: Cash and cash equivalents Accounts receivable, net	\$ 1,572,625 160,336
Total Current Assets	1,732,961
CAPITAL ASSETS, net	5,459,321
	\$ 7,192,282
CURRENT LIABILITIES: Current portion of capital leases Accounts payable Unearned revenue Due to general fund	\$ 23,422 29,687 10,819 211,207
Total Current Liabilities  LONG-TERM OBLIGATIONS, net of current portion:  Capital leases	52,319
Total Liabilities	327,454
NET POSITION:  Net investment in capital assets  Unrestricted	5,383,580 1,481,248
Total Net Position	6,864,828
	\$ 7,192,282

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUND YEAR ENDED DECEMBER 31, 2021

i <del>-</del>	Business-Type Activity
	Sewer Fund
OPERATING REVENUES: Charges for services Grant income Other Income Total Operating Revenues	\$ 781,365 200,000 25,001 1,006,366
OPERATING EXPENSES: Personnel services Supplies and materials Depreciation Other operating expenses	210,347 144,429 29,079 17,701
Total Operating Expenses	401,556
INCOME FROM OPERATIONS	604,810
NON-OPERATING REVENUES (EXPENSES): Investment income Interest expense Transfer to general fund Transfer to governmental-activities	66 (3,324) (1,840) (9,673)
Non-operating Expenses, net	(14,771)
CHANGE IN NET POSITION	590,039
NET POSITION - Beginning	6,274,789
NET POSITION - Ending	\$ 6,864,828

# STATEMENT OF CASH FLOWS - PROPRIETARY FUND YEAR ENDED DECEMBER 31, 2021

	Business-Type Activity
	Sewer Fund
CASH FLOW FROM OPERATING ACTIVITIES: Cash received from user charges Cash received from grants Cash received from miscellaneous sources Cash paid to employees for salaries and benefits Cash paid for operating expenses	\$ 816,095 200,000 25,001 (216,573) (289,668)
Net Cash Provided By Operating Activities	534,855
CASH FLOW FROM INVESTING ACTIVITIES: Interest received	66
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Cash transfer to general fund Payments on capital leases Cash paid for interest Cash paid for capital asset additions	(1,840) (22,592) (3,324) (112,873)
Net Cash Used by Investing Activities	(140,629)
NET CHANGE IN CASH AND CASH EQUIVALENTS	394,292
CASH AND CASH EQUIVALENTS - Beginning	1,178,333
CASH AND CASH EQUIVALENTS - Ending	\$ 1,572,625

# STATEMENT OF CASH FLOWS - PROPRIETARY FUND (CONT'D) YEAR ENDED DECEMBER 31, 2021

		iness-Type Activity
	Se	ewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES: Income from operations Adjustments to reconcile income from operations	\$	604,810
to net cash provided by operating activities:		29,079
Depreciation  Decrease in allowance for doubtful accounts		(3,701)
Change in assets and liabilities:		(0,101)
Accounts receivable		37,110
Accounts payable		(149,138)
Deferred revenue		1,321
Due to general fund		15,374
Due to general fund		
Net Cash Provided by Operating Activities	\$	534,855
SUMMARY SCHEDULE OF NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES:	=17	
Transfer of equipment from governmental activities	<u>\$</u>	71,577
Transfer of lease liability from governmental activities	\$	81,250

# STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2021

	Pension Trust <u>Fund</u>
ASSETS: Cash Investments Other assets	\$ 120,772 11,384,361 8,020 \$ 11,513,153
NET POSITION: Held-in-trust for pension benefits	<u>\$ 11,513,153</u>

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED DECEMBER 31, 2021

ADDITIONS:	Pension Trust <u>Fund</u>
Contributions:	
Employer contributions	\$ 397,281
State aid	211,080 68,420
Contributions by members	
Total Contributions	676,781
Investment Income:	
Net appreciation in fair-value of investments	926,272
Interest and dividends, net of fees	306,819
Total Investment Income	1,233,091
Total Additions	1,909,872
DEDUCTIONS:	
Retirement benefits paid	554,865
Administrative expenses	16,010
Total Deductions	570,875
CHANGE IN NET POSITION	1,338,997
NET POSITION - Beginning	10,174,156
NET POSITION - Ending	<u>\$ 11,513,153</u>

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the City of Nanticoke, Pennsylvania (the "City").

# Reporting Entity

The City is governed by a Home Rule Charter and operates under a mayor-council form of government, with the appointment of a professional manager to run the day-to-day operations of the City.

The Home Rule Charter also provides for a formal budget process, mandates an independent auditor, and provides for other fiscal management requirements. The City provides public safety, sanitation, public works, culture and recreation, community development, and general administrative services for its residents.

For financial reporting purposes, in accordance with generally accepted accounting principles, the City includes any entity for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations. Therefore, data from these component units are combined with the data of the primary government. The City has determined that it has no potential component units that should be included.

# Related Organizations

Organizations for which the City is not financially accountable even though the City appoints a voting majority of the Organization's governing body are:

- Housing Authority of the City of Nanticoke
- General Municipal Authority of the City of Nanticoke

# **Government-Wide Financial Statements**

The City's government-wide financial statements include a statement of net position and a statement of activities. These statements present information about the reporting government as a whole. They include all funds of the reporting government except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from legally separate component units for which the primary government is financially accountable.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

### Government-Wide Financial Statements (Cont'd)

All of the City's assets and liabilities, including capital assets (except as discussed under Capital Assets), and long-term liabilities, are included in the accompanying statement of net position. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among other program revenues are reported as general revenues.

#### **Fund Financial Statements**

Financial statements of the reporting government are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, deferred inflows of resources, net assets/fund equity, revenues, and expenditures/expenses. The City reports the difference between its governmental funds assets, and liabilities and deferred inflows of resources as fund balance and as net position in the proprietary fund.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balances. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The City has presented all major funds that met the applicable criteria. An accompanying schedule is presented to reconcile and explain the differences in governmental fund balances as presented in these statements to the net position presented in the government-wide financial statements.

#### Governmental Fund Types

The following is a description of the governmental funds of the City:

# General Fund (Major)

The general fund accounts for the general operations of the City and all financial transactions not accounted for in another fund.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

# Governmental Fund Types (Cont'd)

### Special Revenue Funds

Special revenue funds are used to account for specific revenue sources that are legally restricted to expenditures for specified purposes. The following funds included in the accompanying government-wide and fund financial statements are accounted for as special revenue funds: special revenue fund, refuse, CDBG, and highway aid.

#### **Debt Service Fund**

The debt service fund accounts for the accumulation of resources for and the payment of general long-term debt principal and interest. The City annually levies property taxes restricted for the retirement of general obligation bonds and interest.

#### Proprietary Fund Types

The focus of proprietary funds measurement is the determination of operating income, changes in net position, and cash flows. Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations.

The City's proprietary fund is classified as an enterprise fund.

#### Sewer Fund

Enterprise funds are used for activities which are financed and operated in a manner similar to businesses in the private sector, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The principal operating revenue for the City's proprietary fund is the collection of sewer fees. Operating expenses for the City's enterprise fund includes salaries, supplies and materials. All revenue or expenses not meeting this definition are reported as non-operating revenue and expenses.

#### Fiduciary Fund Types

Fiduciary funds account for the assets held by the City in a trustee capacity or an agent for individuals, private organizations, other governmental units, and/or other funds. The fiduciary fund included in this category is:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

### Fiduciary Fund Types (Cont'd)

#### **Pension Trust Fund**

The pension trust fund accounts for the assets held-in-trust in the City's police and firefighter pension plans.

# Measurement Focus and Basis of Accounting

The government-wide statement of net position and statement of activities are reported using the "economic resources measurement focus" and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

Governmental fund financial statements are reported using the "current financial resources measurement focus" and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, if measurable, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and repayment of principal are reported as other financing sources/uses, respectively.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources. Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and unavailable revenue. Amounts received prior to the entitlement period are recorded as unearned revenues.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

# Measurement Focus and Basis of Accounting (Cont'd)

Revenues susceptible to accrual include property taxes and sewer fees. In general, other taxes and revenue are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### **Encumbrances**

No provisions are made for the recording of encumbrances.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP") requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Cash and Cash Equivalents

Cash and cash equivalents includes cash and all other investment instruments with original maturities of three months or less.

### Restricted Cash

Several governmental fund cash accounts, which were funded through grants from the Federal government and the Commonwealth of Pennsylvania, are restricted for various programs undertaken by the City.

#### Investments

Investments are stated at fair-value; changes in fair-value are included with investment income in the operating statements.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

### Receivables

Accounts and taxes receivable in the governmental-fund financial statements are shown at the total amount due. Taxes, franchise fees and grants not collected within 60 days are offset by deferred inflows of resources in the fund financial statements.

The City provides an allowance for doubtful sewer fees receivable equal to the estimated collection losses that will be incurred. The estimate is based on historical collection experience and a review of the current status of outstanding accounts. Accounts receivable in business-type activities are reported net of an allowance of \$17,826 at December 31, 2021.

# Capital Assets

Capital assets are reported in the government-wide statement of net assets but are reported in the governmental fund financial statements as expenditures. Capital assets used in proprietary fund operations are accounted for in the same manner as in the government-wide statements.

The City has not capitalized and depreciated all capital assets in governmental activities and has not depreciated sewer system assets in business-type activities. These policies are not in accordance with accounting principles generally accepted in the United States of America which require that all capital assets (excluding some infrastructure capital assets) be capitalized and depreciated.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has two types of deferred outflows of resources. Accordingly, these items, deferred pension charges and deferred other post-employment benefit ("OPEB") obligation are reported in the statement of net position in connection with the City's pension plans and other post-employment benefit plan. These deferred charges are either (a) recognized in the subsequent period as a reduction of the net pension liability or other post-employment benefit obligation (which includes contributions made after the measurement date) or (b) amortized in a systematic and rational method as expense in future periods in accordance with GAAP.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Deferred Outflows/Inflows of Resources (Cont'd)

In addition to liabilities, the statement of financial position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has two types of deferred inflows of resources. On the statement of net position, deferred inflows of resources are related to pensions and OPEB for certain actuarially determined differences between expected and actual experience and changes in assumptions. In the governmental-funds balance sheet, deferred inflows of resources are related to unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Long-Term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations. All long-term debt to be repaid from governmental and business-type resources is reported as a liability in the government-wide statements. Long-term debt consists primarily of notes payable and leases.

Long-term debt for governmental funds is not reported as a liability in the fund financial statements. Debt proceeds are reported as other financing sources and payment of principal and interest is reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

#### Compensated Absences

For governmental activities, compensated absences are recorded as incurred and the related expenses and liabilities are reported. In governmental funds, compensated absences are recorded as expenditures in the year paid.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### **Property Taxes**

The provisions of the Pennsylvania Revenue and Taxation Code govern assessment, collection, and apportionment of real and personal property taxes. Real and personal property taxes are computed by applying approved property tax rates to the assessed value of properties as determined by the Chief Assessor's Office of the County of Luzerne, in the case of locally assessed property, or as determined by the State Board of Equalization.

Property taxes are levied annually, with the exception of the supplemental property taxes, which are levied when supplemental assessment events, such as sales of property or new construction, take place.

The total tax on real estate in 2021 was 5.9258 mills. Of this amount, 4.9994 mills were levied for general purposes, .907 mills were levied for debt service, and .0194 mills for the Mill Memorial Library.

The current portion of real estate taxes are collected by the appointed Tax Collection Agency and submitted to the City. Delinquent real estate taxes are collected by a third-party collector and are remitted to the City.

The schedule for real estate taxes levied each year is as follows:

March 1
March 1 - April 30
May 1 - June 30
July 1 - December 31
January 1

Levy date
2.0% discount period
Face payment period
10% penalty period
Lien date

Delinquent real estate taxes receivable at December 31, 2021 were \$605,299. The City believes all delinquent real estate taxes receivable to be fully collectible.

Property tax revenues are recognized in the fiscal year for which they are levied, provided they are due and collected within the fiscal year and are distributed to the City within 60 days after the fiscal year-end.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### **Budgetary Accounting**

The City follows the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with the City Code and City procedures, the City Finance Director submits to the Council, with whom the legal level of budgetary control resides, a proposed budget for the fiscal year commencing the following January 1. The budget must be advertised and available for public inspection before adoption. The budget includes proposed expenditures and the means of financing them for the upcoming year. Departments for budgetary purposes are general government, public safety, sanitation, public works, parks and recreation, debt service, and employee benefits and miscellaneous. Public hearings are conducted to obtain taxpayer comment.
- 2. By December 15, the budget is approved by motion of the Council. Expenditures for the budget may not legally exceed appropriations and prior-year fund balance reserves. This is done as a level of budgetary control.
- 3. All modifications over a certain threshold, transfers and amendments must be approved by the Council.
- 4. Formal budgetary integration is employed as a management control device during the year for the general fund.
- 5. The legally adopted budgets of the City are for the general fund and all special revenue funds.
- 6. Council may authorize supplemental appropriations during the year and all over expenditures of appropriations or transfers of appropriated amounts.
- 7. The budgetary basis of accounting for the general fund differs from generally accepted accounting principles in that it includes certain expenditures and expenses of the liquid fuels fund, CDBG fund, and proprietary fund and accounts for reimbursement from these funds as operating transfers in. Such expenditures and expenses are those of the respective funds and not of the City's general fund. The adjustments necessary to reconcile the budgetary basis with generally accepted accounting principles are not ascertainable. As a result, the budgeted amounts are compared to actual amounts, not actual on budgetary basis.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Interfund Transactions

The City had numerous transactions between funds to finance operations, provide services, construct assets, and service debt. These transactions are classified as operating transfers-in/out, and due from/to other governmental funds. The following illustrations summarize interfund transactions (as presented in the City's fund financial statements) for the year ended December 31, 2021.

The following summarizes the receivables and payables between funds as of December 31, 2021:

	<u>Due From</u>	Due To
General Fund: Sewer fund Refuse fund Special revenue fund CDBG fund Debt service fund	\$ 211,207 64,423 19,874 52,463 269,116	\$ - - - 4,219
Total General Fund	\$ 617,083	\$ 4,219
Sewer Fund: General fund	<u>\$ -</u>	\$ 211,207
Refuse Fund: General fund	<u>\$</u> -	\$ 64,423
Special Revenue Fund: General fund	<u>\$</u>	\$ 19,874
CDBG Fund: General fund	<u>\$ 4,219</u>	\$ 52,463
Debt Service Fund: General fund	<u>\$ - </u>	\$ 269,116

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Interfund Transactions (Cont'd)

The operating transfers between funds for the year ended December 31, 2021 are as follows:

	Transfers-In	Transfers-Out
General Fund: Debt service fund CDBG fund Sewer fund	\$ 62,808 82,961 1,840	\$ - - -
Total General Fund	\$ 147,609	\$ -
Debt Service Fund: General fund	<del>\$ -</del>	\$ 62,808
CDBG Fund: General fund	<del>\$ -</del>	\$ 82,961
Sewer Fund: General Fund	\$ -	\$ 1,840

#### Pensions and OPEB

For purposes of measuring the net pension liability, total OPEB liability, deferred outflows and deferred inflows of resources, pension and OPEB expense, fiduciary net position and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Equity**

Fund equity at the governmental-fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

#### Governmental-Fund Balances

Generally, governmental-fund balances represent the difference between current assets current liabilities, and deferred inflows of resources. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those resources can be spent. Fund balances are classified as follows:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Governmental-Fund Balances (Cont'd)

Non-spendable: amounts that are not in a spendable form (such as inventory) or are required to be maintained intact.

Restricted: amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation, or because of constraints that are externally imposed by creditors, granters, contributors, or the laws or regulations of other governments.

Committed: fund balance that contains self-imposed constraints of the government from its highest level of decision making authority, the City Council. The City Council commits revenue streams through adopted motions.

Assigned: amounts constrained by the City's intent to use them for a specific purpose. Fund balance is assigned by City Council by passage of a new resolution.

Unassigned: all other spendable amounts.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is to pay the expenditure from restricted fund balance and then from less restrictive classifications; committed, assigned, then unassigned.

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### Effects of New Pronouncements

The following summarizes recent Governmental Accounting Standards Board ("GASB") pronouncements and their impact, if any, on the financial statements:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Effects of New Pronouncements (Cont'd)

In June 2017, GASB issued Statement No. 87, *Leases*. The statement increases the usefulness of a government's financial statements by requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract.

The provisions of Statement No. 87 are effective for fiscal years beginning after June 15, 2021. The City is currently evaluating the effects of this statement on its financial statements.

In June 2022, GASB issued Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the needs of financial statement users by updating the recognition and measurement guidance for compensated absences.

The provisions of Statement No. 101 are effective for fiscal years beginning after December 15, 2023. The City is currently evaluating the effects of this statement on its financial statements.

GASB has issued the following pronouncements which management of the City does not expect to impact the financial statements.

- Statement No. 91, Conduit Debt Obligations, with an effective date for fiscal years beginning after December 15, 2021.
- Statement No. 92, *Omnibus 2020,* with an effective date for fiscal years beginning after June 15, 2021.
- Statement No. 93, Replacement of Interbank Offered Rates, with an effective date for fiscal years beginning after June 15, 2021.
- Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, with an effective date for fiscal years beginning after June 15, 2022.
- Statement No. 96, Subscription-Based Information Technology Arrangements, with an effective date for fiscal years beginning after June 15, 2022.
- Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans an amendment of GASB Statement No. 14 and No. 84, and a suppression of GASB Statement No. 32, with effective dates through June 15, 2021.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### Effects of New Pronouncements (Cont'd)

- Statement No. 98, *The Annual Comprehensive Financial Report*, with an effective date for fiscal years ending after December 15, 2021.
- Statement No. 99, *Omnibus 2022*, with effective dates for fiscal years through June 15, 2023.
- Statement No. 100, Accounting Changes and Errors and Corrections an Amendment of GASB Statement No. 62, with an effective date for fiscal years beginning after June 15, 2023.

#### Subsequent Events

Management has evaluated subsequent events through February 7, 2023, which is the date the financial statements were available to be issued.

#### **NOTE 2: CASH AND INVESTMENTS**

#### Cash

Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to it. The City's custodial credit risk policy requires depository institutions to pledge securities as collateral for deposits that exceed insured balances. At December 31, 2021, \$10,030,262 of the City's bank balance of \$11,036,091 was uninsured but was collateralized by collateral held by the pledging bank's trust department not in the City's name. Of the remaining balance, \$607,222 was invested in an external investment pool with the Pennsylvania Local Government Investment Trust ("PLGIT"). The fair-value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. At December 31, 2021 PLGIT carried a AAA rating and had an average weighted maturity of less than one year.

#### <u>Investments</u>

The fair-value of investments are presented on the accompanying statement of fiduciary net position. Refer to Note 8 for the method of valuation. All of the fiduciary fund's investments are held by the custodian in the name of the Police Pension Plan and the Firefighter Pension Plan.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 2: CASH AND INVESTMENTS (CONT'D)

#### Investments (Cont'd)

Pension investments by type were as follows at December 31, 2021:

8	<u>Fair-Value</u>
Managed equity Corporate bonds Fixed income fund Government bonds Real estate	\$ 7,929,097 1,290,623 1,339,113 625,056 200,472
	<u>\$ 11,384,361</u>

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the investments are either insured by SPIC, commercial insurer, or evidenced by a contract with the insurance company.

#### Concentration of Credit Risk

The City places no limit on the amount invested in any one issue. At December 31, 2021, there is a 5% or more concentration of corporate bonds, government bonds, and fixed income securities.

#### Credit Risk

The Plan assumes that its callable investments will not be called.

The City targets the overall rating of its fixed income assets to be at least "BBB" by Standard and Poor's or "Baa" by Moody's rating systems.

#### Interest Rate Risk

As a means of limiting its exposure to fair-value losses arising from rising interest rates, the City purchases securities with laddered maturities. In line with investment policy guidelines, ladders have maturities of 12 months or less.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 2: CASH AND INVESTMENTS (CONT'D)

#### Interest Rate Risk (Cont'd)

The following schedule details the City's exposure to credit risk and interest rate risk:

Investment Type:	<u>Fair-Value</u>	Average <u>Maturity</u>	Average <u>Rating</u>
Police Pension Plan:			
Corporate Bonds Fixed Income Fund Government Bonds	\$ 1,025,938 763,184 138,275 \$ 1,927,397	6.5 years 11.2 years 8.1 years	A A- AA
Firefighter Pension Plan:			
Corporate Bonds Fixed Income Fund Government Bonds	\$ 264,685 575,929 486,781	6.5 years 11.2 years 8.1 years	A A- AA
	\$ 1,327,395		

#### **NOTE 3: FAIR-VALUE MEASUREMENTS**

U.S. GAAP defines fair-value as the price that would be received upon the sale of an asset or paid upon transfer of a liability in an orderly transaction between market participants at the measurement date and in the principal or most advantageous market for that asset or liability. U.S. GAAP specifies a hierarchy of inputs to valuation techniques, which categorizes inputs to fair-value measurement that reflect assumptions other market participants would use based upon market data obtained from independent sources (observable inputs). The following summarizes the fair-value hierarchy:

- Level 1 Inputs Unadjusted quoted market prices for identical assets and liabilities in an active market that an organization has the ability to access.
- Level 2 Inputs Inputs other than the quoted prices in active markets that are observable either directly or indirectly.
- Level 3 Inputs Inputs based on prices or valuation techniques that are both unobservable and significant to the overall fair-value measurements.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 3: FAIR-VALUE MEASUREMENTS (CONT'D)

U.S. GAAP requires the use of observable market data, when available, in making fair-value measurements. When inputs used to measure fair-value fall within different levels of the hierarchy, the level within which the fair-value measurement is categorized is based on the lowest level input that is significant to the fair-value measurement.

The following tables present the fair-value measurements of assets recognized in the accompanying statements of financial position measured at fair-value on a recurring basis and the level within the fair-value hierarchy in which the fair-value measurements fall at December 31, 2021:

		Fair-Value Measurements Using						
	į	Fair-Value		(Level 1) (Level 2) Inputs Inputs			(Level 3) Inputs	
Investments:								
Managed Equity	\$	7,929,097	\$	7,929,097	\$	-	\$	-
Corporate Bonds		1,290,623		1,290,623		-		
Fixed Income Fund		1,339,113		1,339,113		-		( <del>-</del>
Government Bonds		625,056		625,056		-		-
Real Estate Investment Trust	-	200,472	_	200,472	2	¥8	_	
	<u>\$</u>	11,384,361	<u>\$</u>	11,384,361	\$	=	<u>\$</u>	0.00

The carrying values of cash, accounts receivable, prepaid expenses, accounts payable, accrued liabilities and other payables, approximate fair-value due to the short maturity of these financial instruments.

#### **NOTE 4: TAXES RECEIVABLE**

Taxes receivable consist of the following at December 31, 2021:

General Fund:	
Real estate taxes	\$ 347,955
Other taxes:	820,732
Earned income Business privilege	7,905
LST	24,421 17,989
Real estate transfer tax	
	<u>\$ 1,219,002</u>
Debt Service Fund: Real estate taxes	<u>\$ 92,671</u>

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 5: CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended December 31, 2021, was as follows:

	Beginning <u>Balance</u>		Increases/ Reclassifications		Decreases/ Reclassifications		Ending <u>Balance</u>	
Capital assets: Vehicles	\$	820,065	\$	51,686	\$	(142,180)	\$	729,571
Less: Accumulated depreciation		(394,211)	ş <del></del>	(92,951)	1.1 2.1	70,603	-	(416,559)
Capital Assets, net	<u>\$</u>	425,854	\$	(41,265)	\$	(71,577)	\$	313,012

Depreciation expense charged to functions/programs of governmental activities was as follows:

Governmental A	Activities:
----------------	-------------

Public safety Public works	\$ ——	50,752 42,199
Total Depreciation Expense - Governmental Activities	\$	92,951

Capital asset activity for business-type activities for the year ended December 31, 2021, was as follows:

	Beginning <u>Balance</u>		creases/ assifications	 ecreases/ assifications	Ending Balance
Capital assets, not being depreciated: Sewer system	\$ 4,844,474	\$		\$ 	\$ 4,844,474
Capital assets, being depreciated: Equipment Sewer system	231,791 448,088	2	81,250 112,873	 (66,008)	247,033 560,961
Total capital assets being depreciated	679,879	-	194,123	 (66,008)	807,994

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 5: CAPITAL ASSETS (CONT'D)

	Beginning <u>Balance</u>	Increases/ Reclassifications	Decreases/ Reclassifications	Ending Balance
Less: accumulated depreciation: Equipment Sewer system	(218,910) (1,493)	(27,720) (11,032)	66,008	(180,622) (12,525)
Total accumulated depreciation	(220,403)	(38,752)	66,008	(193,147)
Total capital assets, being depreciated:	459,476	155,371	<u> </u>	614,847
Capital Assets, net	\$ 5,303,950	\$ 155,371	\$	\$ 5,459,321

#### **NOTE 6: TAX ABATEMENTS**

As of December 31, 2021, the City provides tax abatements through a program, Local Economic Revitalization Tax Assistance ("LERTA"). The City established a local LERTA to provide property tax abatements to encourage revitalization of existing buildings and the construction of new structures. Abatements are obtained through application by the property owner, forty-five days before starting construction. The exemption commences on the date that the improvement or new construction is assessed by the Luzerne County Assessor's Office and is applied to property taxes for ten years decreasing to 70% from year eight through year ten. For the year ended December 31, 2021, the amount of taxes abated through LERTA was \$174,908.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### **NOTE 7: LONG-TERM OBLIGATIONS**

#### **Governmental Activities**

#### PIB Loan

In September 2016, the City borrowed \$3,000,000 from the Commonwealth of Pennsylvania, through the Department of Transportation loan program, for various paving projects. The loan requires quarterly installments of \$81,917, including interest at 1.75%, through September 2026.

At December 31, 2021, note payable was as follows:

	Balance Outstanding January 1, <u>2021</u>	Additions/ Reclassifications	Additions/ Reductions/ eclassifications Reclassifications		Amounts Due Within One Year	
2016 PIB Loan	\$ 1,789,011	\$ -	\$ 298,312	\$ 1,490,699	\$ 304,901	

The following summarizes the City's future debt service requirements on the above note payable as of December 31, 2021:

Year Ending December 31,	Principal		Ī	nterest	<u>Total</u>		
2022	\$	304,901	\$	22,768	\$	327,669	
2023		309,170		18,499		327,669	
2024		314,673		12,996		327,669	
2025		320,095		7,574		327,669	
2026	_	241,860	-	1,569	_	243,429	
	\$	1,490,699	\$	63,407	\$	1,554,105	

#### Capitalized Leases

The City has entered into various leases for vehicles and fire equipment with a net book value of \$261,378 at December 31, 2021, payable in annual installments including interest from 3.33% to 4.00%, with final payments through July 2026.

At December 31, 2021, capitalized lease obligations were as follows:

	Balance Outstanding January 1, <u>2021</u>	Additions/ Reclassifications	Reductions/ Reclassifications	Balance Outstanding December 31, 2021	Amounts Due Within <u>One Year</u>	
Capitalized Leases	\$ 333,742	\$ 51,686	\$ 145,066	\$ 240,362	\$ 73,575	

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 7: LONG-TERM OBLIGATIONS (CONT'D)

#### Governmental Activities (Cont'd)

#### Capitalized Leases (Cont'd)

The following summarizes the City's future debt service requirements on the above capital leases as of December 31, 2021:

Year Ending <u>December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
2022 2023 2024 2025 2026	\$ 73,575 61,786 46,193 47,749 11,059 \$ 240,362	\$ 8,207 5,732 3,551 1,995 386 \$ 19,871	\$ 81,782 67,518 49,744 49,744 11,445 \$ 248,788	
Other Long-Term Obligations				
	Balance Outstanding January 1, <u>2021</u>	Net Additions (Reductions)	Balance Outstanding December 31, 2021	
Compensated absences	\$ 657,415	\$ (64,469)	\$ 592,946	

#### **Business-Type Activities**

#### Capitalized Leases

The City has entered into various leases for vehicles with a net book value of \$72,852 at December 31, 2021 payable in annual and quarterly installments including interest from 3.33% to 4.00%, with final payments through March 2025.

At December 31, 2021 capitalized lease obligations were as follows:

	Out Ja	alance standing nuary 1, <u>2021</u>	Additions/ Reclassifications		s/ Reductions/ ations Reclassifications		Balance Outstanding December 31, <u>2021</u>		Amounts Due Within <u>One Year</u>	
Capitalized Leases	\$	17,083	\$	81,250	\$	22,592	\$	75,741	<u>\$</u>	23,422

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 7: LONG-TERM OBLIGATIONS (CONT'D)

#### Business-Type Activities (Cont'd)

The following summarizes the City's future debt service requirements on the above capital leases as of December 31, 2021:

Year Ending December 31,	<u>P</u>	rincipal	<u>Ir</u>	<u>iterest</u>	<u>Total</u>
2022 2023 2024 2025	\$	23,422 18,213 16,774 17,333	\$	2,495 1,699 1,137 578	\$ 25,916 19,912 17,910 17,910
	<u>\$</u>	75,741	<u>\$</u>	5,909	\$ 81,649

#### **NOTE 8: PENSION PLANS**

#### Plan Description and Administration

The City maintains two single-employer defined benefit pension plans covering police and firemen. The Police Pension Plan provides retirement income and other benefits for the exclusive benefit of members of the police department and is controlled by provisions of Ordinance #17 of 1989 adopted pursuant to Act 317. The Firefighter's Pension Plan provides retirement income and other benefits for the exclusive benefit of the members of the Fire Department and is controlled by provisions of Ordinance #10 of 1986 adopted pursuant to Act 317. For detailed financial information, refer to financial management reports covering the period January 1, 2021 to December 31, 2021 as prepared by AFG Pension Administration.

The Police Pension Plan and Firemen's Pension Plan do not issue stand-alone financial statements but are included as a fiduciary fund in these financial statements.

The Nanticoke City non-uniformed pension plan is administered by the Pennsylvania Municipal Retirement System ("PMRS"), an agent multiple-employer defined benefit pension plan. PMRS acts as a common investment and administrative agent for participating municipal pension plans and issues a separate Comprehensive Annual Financial Report.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 8: PENSION PLANS (CONT'D)

#### **Basis of Accounting**

The City's Pension Plans' financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due in accordance with ACT 205, as amended by ACT 189. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### Plan Membership

The following table provides information concerning types of covered employees and benefit provisions for each of the Plans. Benefit provisions and their amendments are authorized by the separate pension boards.

Covered Employees	Police Pension <u>Plan</u>	Firefighter Pension <u>Plan</u>	Non-Uniform PMRS <u>Plan</u>
Active members	14	11	12
Inactive members, entitled to but not yet receiving benefits	1	1	1
Inactive members and beneficiaries currently receiving benefits	<u>15</u>	<u>8</u>	<u>6</u>
Total	<u>30</u>	<u>20</u>	<u>19</u>

#### Plan Investments

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

NOTE 8: PENSION PLANS (CONT'D)

	Target A	Long-Term Expected Rate of Return	
Asset Class	Police	Firefighter	
Domestic Equity Fixed income Real Estate Cash	65.0% 30.0% 3.0% <u>2.0%</u>	65.0% 35.0% 0.0% <u>0.0%</u>	5.5% - 7.5% 1.0% - 3.0% 4.5% - 6.5% 0.0% - 1.0%
	100.0%	<u>100.0%</u>	

PMRS long-term expected rate of return on pension plan investments was determined using the building-block method in which the best-estimate of expected future real rates of return are developed for each major asset class, for the portfolio as a whole, and at different levels of probability or confidence.

#### Method Used to Value Investments

Investments are reported at fair-value. Short-term investments are reported at cost, which approximates fair-value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of each Plan calculated using the current discount rate, as well as what the Plan's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	<u>(6.0%)</u>	Rate (7.0%)	(8.0%)
Police	\$ 1,987,313	\$ 969,868	\$ 121,870
	1%	Current	1%
	Decrease	Discount	Increase
	<u>(7.0%)</u>	Rate (8.0%)	( <u>9.0%)</u>
Firefighter	<u>\$ 1,042,874</u>	\$ 486,977	\$ 20,831

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

NOTE 8: PENSION PLANS (CONT'D)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate (Cont'd)

	Decre	1% Decrease <u>(4.25%)</u>		Current Discount <u>Rate (5.25%)</u>		1% Increase (6.25%)
Non-Uniform PMRS	\$ 8	4,841	\$	(75,641)	\$	(211,981)

#### Plan Contributions

Act 205 requires that annual contributions be based upon the plan's Minimum Municipal Obligation ("MMO") which is based upon each Plan's biennial actuarial valuation. The MMO includes the normal cost and estimated administrative expenses. The Plans may also be eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program which must be used for pension funding. Any funding requirements established by the MMO more than employee contributions and state aid must be paid by the municipality in accordance with Act 205.

Each full-time policeman contributes 4% of compensation plus \$2.00 per month. No interest is credited. Each full-time fireman contributes 3% of total compensation plus \$1.00 per month. Active members of the PMRS Pension Plan are required to contribute 3% of compensation to the plan. They may also contribute up to an additional ten percent of compensation to fund the optional contribution annuity.

During the year ended December 31, 2021, the City contributed \$419,996 to the Police Pension Plan, of which \$115,130 were Act 205 funds; \$188,365 to the Firemen Pension Plan, of which \$95,946 were Act 205 funds; and \$62,184 to the PMRS Pension Plan, of which \$47,972 were Act 205 funds. During the year ended December 31, 2021, active members contributed \$42,487 to the Police Pension Plan, \$25,933 to the Firemen Pension Plan, and \$16,449 to the PMRS Pension Plan.

Administrative costs, including investment expenses, trust, custody and actuarial services are charged to the plan and funded through investment earnings.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 8: PENSION PLANS (CONT'D)

<u>City's Recognition of the Net Pension Liability, Pension Expense, and Deferred Outflows/</u> <u>Inflows of Resources</u>

As allowed by GASB Statement No. 68, the City is reporting on its government-wide financial statements, its net pension liability, and related deferred outflows of resources and inflows of resources using information from the City's pension plans measured as of December 31, 2021 for the Police and Firefighter Pension Plan, and December 31, 2020 for the non-uniform pension plan. The City's pension plans' total pension liability as of December 31, 2021 was \$14,328,553 less the City pension plans' fiduciary net position of \$12,947,349, resulting in a net pension liability of \$1,381,204 at December 31, 2021. Accordingly, as of December 31, 2021, the City reported a net pension liability in the government-wide statement of net-position. For the year ended December 31, 2021, the City recognized pension expense of \$199,714. At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to the City's pension plans from the following sources:

<u>Description</u>	Ou	Deferred Outflows of Resources		Deferred of of the sources
Net difference between projected and actual earnings on investments: Police Pension Plan Firefighter Pension Plan Non-Uniform PMRS Plan	\$	177,733 98,936 -	\$	(509,869) (239,222) (151,062)
Change in assumptions: Police Pension Plan Firefighter Pension Plan Non-Uniform PMRS Plan		- 10,615 24,581		- - (1,339)
Net difference between expected and actual experience: Police Pension Plan Firefighter Pension Plan Non-Uniform PMRS Plan		- 6,353 44,078		(105,708) (222,664) (59,099)
Contributions made subsequent to the measurement date:  Non-Uniform PMRS Plan	-	70,504		<u></u>
	\$	432,800	\$ (	(1,288,963)

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 8: PENSION PLANS (CONT'D)

Amounts reported as deferred outflows (inflows) of resources will be recognized as an increase (decrease) in pension expense as follows:

Year ending December 31,	I	Police Pension <u>Plan</u>		Firefighter Pension <u>Plan</u>		Non-Uniform PMRS <u>Plan</u>	
2021 2022 2023 2024 2025	\$	- (87,919) (191,833) (76,936) (81,156)	\$	(43,574) (159,480) (85,875) (57,053)	\$	(37,575) (16,312) (49,875) (30,677) (8,402)	
	\$	(437,844)	\$	(345,982)	\$	(142,841)	

#### NOTE 9: OTHER POST-EMPLOYMENT BENEFITS

#### Plan Description

The City of Nanticoke administers a single-employer, defined benefit post-employment health insurance plan for eligible retired police and firefighters.

#### Benefits Provided

#### Police Officers

A police officer who was hired prior to January 1, 2009 and retires after attainment of age 50 and completion of 20 years of service shall be entitled to receive medical, prescription drug, dental and vision coverage for himself and his spouse until age 65. Upon attaining Medicare eligibility, the retired Officer or spouse is entitled to the deductible not covered by Medicare.

In the event that a police officer hired prior to January 1, 2009 becomes disabled in the line of duty, the Officer shall receive continued medical, prescription drug, dental and vision coverage for himself and his spouse for their lifetimes. Disabled retirees contribute to the coverage based on the retirement provisions above. Upon attaining Medicare eligibility, the retired Officer or spouse is entitled to the deductible not covered by Medicare.

In the event that a retired officer dies while receiving benefits, the surviving spouse may continue receiving benefits for life. The surviving spouse would contribute toward coverage based on the contributions made by the retired officer prior to his death.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

#### Benefits Provided (Cont'd)

#### Police Officers (Cont'd)

A police officer hired on or after January 1, 2009 shall not be entitled to post-employment medical benefits.

#### **Firefighters**

A firefighter who was hired prior to January 1, 2009 and retires after attainment of age 50 and completion of 20 years of service shall be entitled to receive medical, prescription drug, dental and vision coverage for himself and his spouse until age 65. Upon attaining Medicare eligibility, the retired firefighter or spouse is entitled to the deductible not covered by Medicare.

In the event that a firefighter hired prior to January 1, 2009 becomes disabled in the line of duty, the firefighter shall receive continued medical, prescription drug, dental and vision coverage for himself and his spouse for their lifetimes. Disabled retirees contribute to the coverage based on the retirement provisions above. Upon attaining Medicare eligibility, the retired firefighter or spouse is entitled to the deductible not covered by Medicare.

In the event that a firefighter hired prior to January 1, 2009 is killed in the line of duty, the surviving spouse and dependents shall continue to receive coverage for a period not to exceed five years. The surviving spouse would contribute toward coverage based on the contributions made by the active firefighter prior to his death. Benefits shall terminate if the spouse remarries or if substantially similar benefits are made available, free of charge, from any other source.

In the event that a retired firefighter dies while receiving benefits, the surviving spouse may continue receiving benefits for life. The surviving spouse would contribute toward coverage based on the contributions made by the retired firefighter prior to his death.

A firefighter hired on or after January 1, 2009 shall not be entitled to post-employment medical benefits.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

#### **Contributions**

#### Police Officers

Police officers retiring prior to January 1, 2009 do not contribute toward coverage. Officers retiring on or after January 1, 2009 but prior to January 1, 2013 will contribute toward coverage until Medicare eligibility based upon a percentage, ranging from 10% to 30%, of the increase in the cost of benefits over the rate in effect September 2009 and retirement year. Officers retiring on or after January 1, 2013 will contribute toward coverage until Medicare eligibility up to an annual cap based on coverage level and retirement date. The City pays the full cost for dental and vision coverage.

#### **Firefighters**

Firefighters retiring prior to January 1, 2009 do not contribute toward coverage. Firefighters retiring on or after January 1, 2009 but prior to January 1, 2013 will contribute toward coverage until Medicare eligibility based upon a percentage, ranging from 2.5% to 7.5%, of the increase in the cost of benefits over the rate in effect September 2009 and retirement year. Firefighters retiring on or after January 1, 2013 will contribute toward coverage until Medicare eligibility up to an annual cap based on coverage level and retirement date. The City pays the full cost for dental and vision coverage.

Specific information on benefits and coverages can be found in the retirees' respective collective bargaining agreement.

The City contributes amounts sufficient to cover OPEB benefit payments, not covered by retiree contributions, as they come due.

#### Plan Membership

The following employees were covered by the benefit terms at December 31, 2021:

Retired participants or beneficiaries currently receiving benefits	18
Retired participants entitled to but not yet receiving benefits	0
Active participants	<u>15</u>
Total	<u>33</u>

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

#### **Funding Policy**

The required contribution is based on projected pay-as-you-go financing requirements. As of December 31, 2021, no trust has been established for the funding of the City's post-employment benefit obligation.

#### Changes in the Total OPEB Liability

Balance at January 1, 2021	\$ 11,474,005
Service cost Interest	355,680 379,667
Changes of benefit terms	: <del>-</del>
Differences between expected and actual experience	
Changes in assumptions or other inputs	1,991,762
Benefit payments	(338,655)
Balance at December 31, 2021	\$ 13,862,459

#### Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the City, calculated using a discount rate and healthcare trend rate that is one percentage point lower and one percentage point higher than the current discount rate and healthcare cost trend rate.

	1%	Current	1%
	Decrease	Rate	Increase
	(0.93%)	(1.93%)	(2.93%)
Discount rate	<u>\$ 15,740,572</u>	\$ 13,862,459	\$ 12,320,138
	1%	Current	1%
	<u>Decrease</u>	<u>Rate</u>	<u>Increase</u>
Healthcare cost trend rate	<u>\$ 11,999,869</u>	\$ 13,862,459	\$ 16,135,739

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 9: OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
Related to OPEB

For the year ended December 31, 2021, the City recognized \$1,777,495 in OPEB expense, which was determined as follows:

Service cost	\$	355,680
Interest		379,667
Current benefit changes		X=
Amortization of deferred outflows		1,190,344
Amortization of deferred inflows	-	(148,196)
	\$	1,777,495

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Changes of assumptions or other inputs  Net difference between expected and actual experience  Benefits paid subsequent to the measurement date	\$ 1,515,124 130,741	\$ (148,196) -
of January 1, 2021	294,113	
	\$ 1,939,978	<u>\$ (148,196)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31,	<u>Amount</u>
2022 2023	\$ 833,749 663,920
	<u>\$ 1,497,669</u>

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 10: FUND BALANCE

The following is a summary of the governmental fund balances of the City at December 31, 2021:

#### General Fund

_		
$\mathbf{D}$	actriated:	ı
-	estricted:	

Various grants and projects \$ 94,841

7,240,307

#### Special Revenue Fund

Restricted:

Various grants and projects 69,918

Assigned:

Capital Reserve 1,046,718

Unassigned \_\_\_\_\_(10,473)

1,106,163

#### Refuse Fund

Assigned:

Refuse collections 239,892

#### **Debt Service Fund**

Restricted:

#### CDBG Fund

Restricted:

Community development \_\_\_\_\_153,833

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

NOTE 10: FUND BALANCE (CONT'D)

Highway Aid Fund

Restricted:

Roads and streets

350,128

Total Governmental Fund Balance

\$ 9,474,744

#### NOTE 11: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for such situations. Any settled claims have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 12: COMMITMENTS AND CONTINGENCIES

#### Commitments

The City executed a three-year service contract for trash and recycling services effective January 1, 2019. The contract is renewable for two additional years at the sole discretion of the City. Fees for the service are as follows:

Year ending December 31,	<u>Amount</u>
2022	\$ 1,030,696
2023	\$ 1,071,982

Total charges incurred by the City during 2021 were \$995,307.

#### Contingency

Substantially, all of the City's non-management employees are covered by collective bargaining agreements between the City and various unions.

On March 11, 2020, the World Health Organization declared, a novel strain of coronavirus disease ("COVID-19") a pandemic. The extent of COVID-19's effect on the City's operational and financial performance will depend on future developments, including the duration, spread and intensity of the pandemic, all of which are uncertain and difficult to predict considering the rapidly evolving landscape.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### NOTE 12: COMMITMENTS AND CONTINGENCIES (CONT'D)

Management currently believes that it has adequate liquidity and business plans to continue to operate the City and mitigate the risks associated with COVID-19 for twelve months from the date of this report.

#### Litigation

As of December 31, 2021, the City is involved in various legal issues. Currently, it is not possible for the City to speculate as to the possible outcome of these litigations or to the financial consequences of any adverse judgment by the Courts in the pending actions. Therefore, the City has not accrued any potential liability that may result.

#### **Grant Programs**

The City participates in both state and Federally assisted grant programs. These programs are subject to program compliance audits by grantors or their representatives. The City is potentially liable for any expenditure which may be disallowed pursuant to the terms of these grant programs.

#### **NOTE 13: SUBSEQUENT EVENT**

In September 2022, the City leased two police vehicles. The lease requires annual lease payments of \$22,468 through September 2027.

In August 2022, the City approved the purchase of an aerial ladder tower fire truck in the amount of \$1,791,000 with \$509,388 provided as a deposit from a grant. The City also approved the purchase of an engine/pumper truck in the amount of \$628,500. The City does not anticipate receiving the vehicles until September 2024 at which point the City will enter in to a ten year lease to finance the remaining balance.

# SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS POLICE PENSION PLAN UNAUDITED DECEMBER 31, 2021

Measurement Date - December 31,:	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability: Service cost Interest Change in benefits terms Differences between expected and actual experience Change of assumptions Benefit payments, including refunds of member contributions	\$ 198,544 545,883 (66,830)	\$ 223,316 519,310 75,919 - (353,927)	\$ 212,682 493,450 (244,620) (340,736)	\$ 229,056 485,712 - - (345,731)	\$ 218,149 460,806 - (39,121) 135,657 (322,389)	\$ 189,132 430,425 - - (299,827)	\$ 180,126 409,354 - - (295,108)
Net Change in Total Pension Liability	336,861	464,618	120,776	369,037	453,102	319,730	294,372
Total Pension Liability - Beginning	7,836,979	7,372,361	7,251,585	6,882,548	6,429,446	6,109,716	5,815,344
Total Pension Liability - Ending (a)	8,173,840	7,836,979	7,372,361	7,251,585	6,882,548	6,429,446	6,109,716
Plan Fiduciary Net Position: Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense	419,996 42,487 846,742 (340,736) (6,100)	431,422 49,700 384,672 (353,927) (7,000)	388,996 39,624 805,419 (340,736) (5,600)	339,971 36,994 (455,077) (345,731) (2,400)	351,559 37,681 617,301 (322,389) (7,400)	329,240 40,107 253,272 (299,827)	317,945 37,586 (194,289) (295,108) (4,600)
Net Change in Plan Fiduciary Net Position	962,389	504,867	887,703	(426,243)	676,752	322,792	(138,466)
Plan Fiduciary Net Position - Beginning	6,241,583	5,736,716	4,849,013	5,275,256	4,598,504	4,275,712	4,414,178
Plan Fiduciary Net Position - Ending (b)	7,203,972	6,241,583	5,736,716	4,849,013	5,275,256	4,598,504	4,275,712
City's Net Pension Liability - Ending (a) - (b)	\$ 969,868	\$ 1,595,396	\$ 1,635,645	\$ 2,402,572	\$ 1,607,292	\$ 1,830,942	\$ 1,834,004
Plan fiduciary net position as a percentage of the total pension liability	88.13%	79.64%	77.81%	66.87%	76.65%	71.52%	69.98%
Covered-employee payroll	\$ 1,219,170	\$ 868,095	\$ 982,145	\$ 916,238	\$ 881,226	\$ 959,962	\$ 951,319
City's net pension liability as a percentage of covered-employee payroll	79.55%	183.78%	166.54%	262,22%	182,39%	190.73%	192.79%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is shown.

See independent auditors' report and note to required supplementary information.

# SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS FIREFIGHTER PENSION PLAN UNAUDITED DECEMBER 31, 2021

Measurement Date - December 31,:	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability: Service cost Interest Change in benefits terms Differences between expected and actual experience Change of assumptions Benefit payments, including refunds of member contributions	\$ 83,143 366,279 (221,457) (211,202)	\$ 77,935 363,697 - (175,033)	\$ 74,224 343,949 (113,742) (175,033)	\$ 91,522 334,364	\$ 87,164 3 315,783 - 38,113 63,685 (175,033)	\$ 81,551 291,359 - - (175,033)	\$ 77,668 276,702
Net Change in Total Pension Liability	16,763	266,599	129,398	250,853	329,712	197,877	179,337
Total Pension Liability - Beginning	4,822,398	4,555,799	4,426,401	4,175,548	3,845,836	3,647,959	3,468,622
Total Pension Liability - Ending (a)	4,839,161	4,822,398	4,555,799	4,426,401	4,175,548	3,845,836	3,647,959
Plan Fiduciary Net Position: Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense	188,365 25,933 381,541 (211,202) (5,100)	187,590 23,013 426,387 (175,033)	243,310 21,744 492,160 (175,033)	208,152 21,247 (243,057) (175,033) (2,000)	203,541 20,315 372,579 (175,033) (6,500)	196,325 18,848 157,028 (175,033)	198,440 16,864 (63,089) (175,033) (4,600)
Net Change in Plan Fiduciary Net Position	379,537	461,957	582,181	(190,691)	414,902	197,168	(27,418)
Plan Fiduciary Net Position - Beginning	3,972,647	3,510,690	2,928,509	3,119,200	2,704,298	2,507,130	2,534,548
Plan Fiduciary Net Position - Ending (b)	4,353,184	3,972,647	3,510,690	2,928,509	3,119,200	2,704,298	2,507,130
City's Net Pension Liability - Ending (a) - (b)	\$ 485,977	\$ 849,751	\$ 1,045,109	\$ 1,497,892	\$ 1,056,348	\$ 1,141,538	\$ 1,140,829
Plan fiduciary net position as a percentage of the total pension liability	<del>89.96%</del>	82.38%	77.06%	66.16%	74.70%	70.32%	68.73%
Covered-employee payroll	\$ 892,459	\$ 669,862	\$ 723,709	\$ 703,909	\$ 672,823	\$ 643,146	\$ 558,244
City's net pension liability as a percentage of covered-employee payroll	54.56%	126.85%	144,41%	212.80%	157.00%	177.49%	204.36%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is shown.

See independent auditors' report and note to required supplementary information.

# SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS NON-UNIFORM PMRS PLAN UNAUDITED DECEMBER 31, 2021

Measurement Date - December 31,:	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability:  Service cost Interest Change in benefits terms Differences between expected and actual experience Change of assumptions Benefit payments, including refunds of member contributions	\$ 62,273 69,198 . (70,919) 20,497 (42,007)	\$ 64,889 64,606	\$ 60,941 56,454 59,829	\$ 60,347 (51,357 (15,250)	\$ 53,753 \$ 44,723 49,645 26,245	55,661 41,429 - (9,391) (35,106)	\$ 50,916 36,543 32,175 (35,954)
Net Change in Total Pension Liability	39,042	92,591	162,060	96,454	157,897	52,593	83,680
Total Pension Liability - Beginning	1,276,510	1,183,919	1,021,859	925,405	767,508	714,915	631,235
Total Pension Liability - Ending (a)	1,315,552	1,276,510	1,183,919	1,021,859	925,405	767,508	714,915
Plan Fiduciary Net Position: Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense	62,184 16,449 169,629 (42,007) (2,938)	53,724 17,140 201,475 (36,904) (2,263)	51,333 16,229 (63,982) (15,164) (2,534)	42,532 16,071 142,896 (15,250) (2,316)	38,320 14,981 57,447 (16,469) (2,307)	43,573 14,935 (11,029) (35,106) (1,979)	35,911 15,123 34,324 (35,964) (1,707)
Net Change in Plan Fiduciary Net Position	203,317	, 233,172	(14,118)	183,933	91,972	10,394	47,687
Plan Fiduciary Net Position - Beginning	1,187,876	954,704	968,822	784,889	692,917	682,523	634,836
Plan Fiduciary Net Position - Ending (b)	1,391,193	1,187,876	954,704	968,822	784,889	692,917	682,523
City's Net Pension Liability (Asset) - Ending (a) - (b)	\$ (75,641)	88,634	\$ 229,215	\$ 53,037	\$ 140,516	\$ 74,591	\$ 32,392
Plan fiduciary net position as a percentage of the total pension liability (asset)	105.75%	%90 <u>.68</u> %	80.64%	94.81%	84.82%	90.28%	95.47%
Covered-employee payroll	\$ 548,301	\$ 571,333	\$ 540,955	\$ 535,689	\$ 499,390	\$ 497,827	\$ 463,127
City's net pension liability (asset) as a percentage of covered-employee payroll	(13.80%)	<u>4) 15.51%</u>	42.37%	<del>306.6</del>	28.14%	14.98%	<u>%66.9</u>

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is shown.

See independent auditors' report and note to required supplementary information.

# PENSION PLANS SCHEDULE OF CITY CONTRIBUTIONS LAST 10 FISCAL YEARS UNAUDITED DECEMBER 31, 2021

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Police Pension Plan										
Actuarially determined contribution	\$ 419,996	\$ 431,422	\$ 388,996	\$ 339,971	\$ 351,559	\$ 329,240	\$ 317,945	\$ 198,670	\$ 193,520	\$ 120,321
Contributions in relation to the actuarially determined contribution	419,996	431,422	388,996	339,971	351,559	329,240	317,945	198,670	193,520	120,321
Contribution deficiency (excess)	-	, ↔	· •9	·	<del>С</del>	ا چ	, 6	·	, \$	, es
Covered-employee payroll	\$ 1,129,170	\$ 868,095	\$ 982,145	\$ 916,238	\$ 881,226	\$ 959,962	\$ 951,319	\$ 887,820	· ·	
Contributions as a percentage of covered-employee payroll	37.20%	49.70%	39.61%	37.11%	39.89%	34.30%	33.42%	22.38%	N.A.	N.A.
Firefighter Pension Plan										
Actuarially determined contribution	\$ 188,365	\$ 187,590	\$ 243,310	\$ 208,152	\$ 203,541	\$ 196,325	\$ 198,440	\$ 129,371	\$ 127,021	\$ 153,646
Contributions in relation to the actuarially determined contribution	188,365	187,590	243,310	208,152	203,541	196,325	198,440	129,371	127,021	153,646
Contribution deficiency (excess)	٠ ج	ر ج	, 49	·	· &	, so	- 49	г <del>У</del>	- &	· <del>69</del>
Covered-employee payroll	\$ 892,459	\$ 669,862	\$ 723,709	\$ 703,909	\$ 672,823	\$ 643,146	\$ 558,244	\$ 537,960	· \$	· \$
Contributions as a percentage of covered-employee	21.11%	28.00%	33.62%	29.57%	30.25%	30.53%	35.55%	24.05%	Ā	ΨV
Non-Uniform Pension Plan										
Actuarially determined contribution	\$ 70,504	\$ 62,164	\$ 53,704	\$ 47,849	\$ 42,532	\$ 38,320	\$ 43,533	\$ 35,871	\$ 35,891	\$ 39,637
Contributions in relation to the actuarially determined contribution	70,504	62,164	53,724	51,333	42,532	38,320	43,573	35,911	35,891	39,637
Contribution deficiency (excess)	φ.	(20)	(20)	\$ (3,484)	- 8	&	\$ (40)	(40)	· ·	٠ <del>د</del>
Covered-employee payroll	٠ چ	\$ 548,301	571,333	\$ 540,955	\$ 535,689	\$ 499,390	\$ 497,827	\$ 463,127	-	
Contributions as a percentage of covered-employee payroll	0.00%	11.34%	9.40%	9.49%	7.94%	7.67%	8.75%	7.75%	ĀN	A.A.

N.A. - Not available

# NOTE TO REQUIRED SUPPLEMENTARY INFORMATION POLICE AND FIREFIGHTER PENSION PLANS DECEMBER 31, 2021

Valuation date January 1, 2021

Actuarially determined contribution rates are calculated as of January 1, two to four years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal

Amortization method Level dollar closed

Remaining amortization period:

Police Pension Plan 9 years Firefighter Pension Plan 12 years

Asset valuation method Smoothed value with a corridor of

80% to 120% of market value

Inflation 3.00%

Salary increases 5.00%

Investment rate of return 7% for police and 8.00% for

firefighters

Retirement age Active members are assumed to

retire at age 53 and completion of 20

years of service

Mortality:

Police Pension Plan IRS 2017 Static Combined Table

for Small Plans

Firefighter Pension Plan IRS 2017 Static Combined Table

for Small Plans

#### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION NON-UNIFORM PMRS PLAN DECEMBER 31, 2021

Valuation date

January 1, 2020

Actuarially determined contribution rates are calculated as of January 1, for the odd valuation year at least two years prior to the end of the fiscal year in which contributions are reported. Therefore, the Actuarially Determined Contribution for calendar year 2020 is based upon the January 1, 2020 actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method: Entry age

Amortization method: Level dollar based upon the

amortization periods in Act 205

Asset valuation method: Based upon the municipal reserves

Discount rate: 5.25%

Inflation: 2.80%

Salary increases: Age related scale with merit and

inflation component

Mortality: Based on the Retired Pensioners

(RP) - 2000 Tables

Cost-of-Living adjustment: 2.8% for those eligible for a COLA

For a complete listing of all assumptions and methods, please refer to the PMRS January 1, 2019 actuarial valuation report.

Actuarial assumptions were updated for the January 1, 2020 actuarial valuations, which is used to determine the Minimum Municipal Obligations for 2020 and 2021, based on the PMRS experience study for the five-year period of January 1, 2014 to December 31, 2018 and the Board's annual review of the regular interest rate.

# SCHEDULE OF CHANGES IN THE CITY'S OPEB LIABILITY AND RELATED RATIOS UNAUDITED DECEMBER 31, 2021

<del></del>				
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability:				
Service cost	\$ 355,680	\$ 313,634	\$ 333,764	\$ 281,311
Interest	379,667	374,941	334,204	349,069
Changes of benefit terms	e≅	940	A.	(65,069)
Differences between expected				
and actual experience		392,221	3.0	-
Changes of assumptions	1,991,762	561,847	(592,784)	833,601
Benefit payments, including	1,001,102	551,511	(, ,	•
refunds of member				
	(338,655)	(339,498)	(319,990)	(277,734)
contributions				
Net Oberes in Total ODED				
Net Change in Total OPEB	0 200 454	1,303,145	(244,806)	1,121,768
Liability	2,388,454	1,303,143	(244,000)	1,121,700
T I I OPER II I III P I i i i i i	11,474,005	10,170,860	10,415,666	9,293,898
Total OPEB Liability - Beginning	11,474,000		10,410,000	
	£ 12.062.450	\$ 11,474,005	\$ 10,170,860	\$ 10,415,666
Total OPEB Liability - Ending	\$ 13,862,459	<u>φ 11,474,000</u>	<u>Ψ 10,170,000</u>	Ψ 10,110,000
	₾ 4.460.E66	₽ 1160 F67	\$ 1,125,619	\$ 1,125,619
Covered Employee Payroll	<u>\$ 1,160,566</u>	\$ 1,160,567	φ 1,125,01 <del>3</del>	Ψ 1,120,010
Total OPEB liability as a percentage			000 500/	005 000/
of covered payroll	<u>1,194.46%</u>	<u>988.66%</u>	903.58%	925.33%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is completed, information for those years for which information is available is shown.

# NOTE TO REQUIRED SUPPLEMENTARY INFORMATION OPEB PLAN DECEMBER 31, 2021

Valuation date January 1, 2020

Actuarial cost method Entry Age Normal

Amortization method Level Percent of Pay

Inflation 2.25%

Healthcare Inflation Rate 5.5% in 2020 through 2023. Rates

gradually decrease from 5.4% in 2024 to 4.0% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model

Long-Run Medical Cost Trend Mode

Salary increases 5.00%

Investment rate of return There are no invested assets.

Discount rate 1.93%

## SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED DECEMBER 31, 2021

	Budget Amounts							riance from
		Original		<u>Final</u>		<u>Actual</u>	<u>Fi</u>	nal Budget
REVENUE:								
Taxes	\$	5,198,100	\$	5,198,100	\$	5,429,517	\$	231,417
Intergovernmental revenue		368,400		368,400		83,370		(285,030)
Departmental earnings		153,000		153,000		153,774		774
Fines, forfeitures, and costs		46,500		46,500		40,441		(6,059)
Charges for services		166,750		166,750		206,336		39,586
Rents		18,300		18,300		18,000		(300)
Interest		6,800		6,800		1,706		(5,094)
Other	-	66,000	-	66,000	-	150,268	-	84,268
Total Revenue	-	6,023,850		6,023,850	_	6,083,412	<u>,                                    </u>	59,562
EXPENDITURES:								
General government - administration		884,509		884,509		783,736		100,773
Public safety		4,826,523		4,826,523		4,081,889		744,634
Public works		470,446		470,446		358,903		111,543
Culture and recreation		3,800		3,800		38,461		(34,661)
Debt service	_	0₩	-		-	60,113	_	(60,113)
Total Expenditures	_	6,185,278	_	6,185,278	_	5,323,102	_	862,176
Excess (Deficiency) of Revenues								
Over (Under) Expenditures	_	(161,428)	_	(161,428)	_	760,310		921,738
Other Financing Sources (Uses):								
Operating transfers in		453,647		453,647		147,609		(306,038)
Operating transfers out	_	(292,219)	_	(292,219)	_	-	_	292,219
Total Other Financing Sources (Uses)	-	161,428	_	161,428	_	147,609	_	(13,819)
Fundamental Company								
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)		·		·		907,919		907,919
Fund Balance, Beginning	_		_		_	6,332,388	_	6,332,388
Fund Balance, Ending	\$_		\$	7.0	\$	7,240,307	\$	7,240,307

# SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - SPECIAL REVENUE FUND YEAR ENDED DECEMBER 31, 2021

	Budget Amounts						Variance from	
		Original		<u>Final</u>		<u>Actual</u>	Fi	nal Budget
REVENUE: Interest Intergovernmental revenue - Federal Other	\$ _	4,500 5,400,000 - 5,404,500	\$	4,500 5,400,000 - 5,404,500	\$	723 116,194 120,742 237,659	\$	(3,777) (5,283,806) 120,742 (5,166,841)
Total Revenue	_	3,404,300	-	3,404,000	_	207,000	S	(0,100,011)
EXPENDITURES: General government Public safety Public works Capital outlay	-	4,500 5,400,000		4,500 5,400,000	-	28,693 798,538 51,686	1	4,500 (28,693) 4,601,462 (51,686)
Total Expenditures	_	5,404,500	_	5,404,500	-	878,917	_	4,525,583
Deficiency of Revenues Under Expenditures	-		-	( <b>-</b> )	_	(641,258)		(641,258)
Other Financing Sources (Uses): Proceeds from capital leases Operating transfers in Operating transfers out		-			_	51,686 - -		51,686 - -
Total Other Financing Sources (Uses)					_	51,686	-	51,686
Deficiency of Revenues and Other Financing Sources Under Expenditures and Other Financing (Uses)		Æ		÷		(589,572)		(589,572)
Fund Balance, Beginning	_		-	(#:	_	1,695,735		1,695,735
Fund Balance, Ending	<u>\$</u>		\$		\$	1,106,163	<u>\$</u>	1,106,163

# SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - CDBG FUND YEAR ENDED DECEMBER 31, 2021

	Budget Amounts							Variance from	
	Original Original		Final		Actual		Final Budget		
REVENUE: Interest Intergovernmental revenue - Federal	\$ 1,	300 ,205,274	\$	300 1,205,274	\$	69 274,182	<b>\$</b>	(231) (931,092)	
Total Revenue	1,	205,574	_	1,205,574	:	274,251	.—	(931,323)	
EXPENDITURES: Community development	1,	,205,574	_	1,205,574	/. <del></del>	210,189	-	995,385	
Excess of Revenues Over Expenditures	-		-		_	64,062	-	64,062	
Other Financing Sources (Uses): Operating transfers in Operating transfers out		-	-	-	_	- (82,961)		(82,961)	
Total Other Financing Uses	-		=	*		(82,961)		(82,961)	
Deficiency of Revenues and Other Financing Sources Under Expenditures and Other									
Financing (Uses)		<u>:</u>		:=:		(18,899)		(18,899)	
Fund Balance, Beginning		-	_	78		172,732	_	172,732	
Fund Balance, Ending	\$	•	\$	<u> </u>	<u>\$</u>	153,833	<u>\$</u>	153,833	

# SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - REFUSE FUND YEAR ENDED DECEMBER 31, 2021

' <del>==</del>	Budget .	Amounts		Variance from	
	Original	<u>Final</u>	<u>Actual</u>	Final Budget	
REVENUE: Charges of Service Interest Intergovernmental revenue - state and local	\$ 1,070,478 1,200 5,000	\$ 1,070,478 1,200 5,000	\$ 1,132,734 320	\$ 62,256 (880) (5,000)	
Total Revenue	1,076,678	1,076,678	1,133,054	56,376	
EXPENDITURES: Sanitation	1,076,678	1,076,678	1,073,284	3,394	
Excess of Revenues Over Expenditures			59,770	59,770	
Other Financing Sources (Uses): Operating transfers in Operating transfers out			-		
Total Other Financing Sources (Uses)					
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)		i <b>;</b> =1	59,770	59,770	
Fund Balance, Beginning		<u>.=</u>	180,122	180,122	
Fund Balance, Ending	<u>\$ -</u>	<u>\$ - </u>	\$ 239,892	\$ 239,892	

## SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - DEBT SERVICE FUND YEAR ENDED DECEMBER 31, 2021

	Budget Original	Amounts <u>Final</u>	- Actual	Variance from Final Budget	
REVENUE: Real estate taxes Real estate taxes, delinquent Interest	\$ 291,956 36,044 350	\$ 291,956 36,044 350	\$ 322,760 59,276 272	\$ 30,804 23,232 (78)	
Total Revenue	328,350	328,350	382,308	53,958	
EXPENDITURES:  Debt service - principal  Debt service - interest	299,952 28,048	299,952 28,048	298,312 29,357	1,640 (1,309)	
Total Expenditures	328,000	328,000	327,669	331	
Excess of Revenues Over Expenditures	350	350	54,639	54,289	
Other Financing Sources (Uses): Operating transfers in Operating transfers out  Total Other Financing (Uses)		<u>.</u>	(62,808) (62,808)	(62,808) (62,808)	
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing (Uses)	350	350	(8,169)	(8,519)	
Fund Balance, Beginning	\ <del>-</del>		392,590	392,590	
Fund Balance, Ending	\$ 350	\$ 350	\$ 384,421	\$ 384,071	

## SUPPLEMENTAL SCHEDULE OF REVENUE AND EXPENDITURES BUDGET AND ACTUAL - HIGHWAY AID FUND YEAR ENDED DECEMBER 31, 2021

	Budget	Amounts	_	Variance from	
	Original	<u>Final</u>	<u>Actual</u>	Final Budget	
REVENUE: Intergovernmental revenue - state and local Interest	\$ 277,924 <u>850</u>	\$ 277,924 850	\$ 286,319 182	\$ 8,395 (668)	
Total Revenue	278,774	278,774	286,501	7,727	
EXPENDITURES: Public works Debt service Capital outlay	258,774 	258,774 	205,040 11,443 	53,734 (11,443) 20,000	
Total Expenditures	278,774	278,774	216,483	62,291	
Excess of Revenues Over Expenditures		<u> </u>	70,018	70,018	
Other Financing Sources (Uses): Operating transfers in Operating transfers out  Total Other Financing Sources (Uses)	-		<b>=</b> 0 <b>=</b> 0 <b>=</b> 0		
Total Other I manding dodreds (0303)	? <del>!</del>				
Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing (Uses)		8=1	70,018	70,018	
Fund Balance, Beginning			280,110	280,110	
Fund Balance, Ending	<u>\$</u>	\$ -	\$ 350,128	\$ 350,128	



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and Members of the Council of the City of Nanticoke, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the City of Nanticoke, Pennsylvania (the "City"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 7, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kohanski & Co., PC Scranton, PA

February 7, 2023

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2021

#### REVENUE RECOGNITION

<u>Criteria</u>: Governmental fund financial statements are reported using the "current financial resources" measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

- Property taxes are recorded in the year levied .
- Intergovernmental grants are recognized as revenues in the period the City is entitled to the resources.
- Revenue resulting from exchange transactions such as sewer and refuse fees, is recorded when the exchange takes place.
- Amounts owed to the City which are not available are recorded as receivables and unavailable revenue. Amounts received prior to the entitlement period are recorded as unearned revenues.
- In general, other taxes and revenue are recognized when received in cash or when measurable and available under the criteria described above.
- Proceeds from long-term debt are reported as other financing sources.

<u>Condition – Highway Fund</u>: Grant revenue in the highway aid fund was overstated by \$260,000, related to grant funds received under the U.S. Department of Homeland Security Assistance to Firefighters Grant. While revenues and expenditures related to the grant were incurred during the prior year and properly reported, the grant proceeds were recorded as revenue in 2021 when received and not in accordance with the revenue recognition criteria noted above.

<u>Condition – Special Revenue Fund</u>: Grant revenue in the special revenue fund was understated by \$16,103, related to a drawdown grant from the County of Luzerne, Pennsylvania. While expenditures related to the grant were incurred during the year and properly reported, grant revenue and accounts receivable were not properly recorded in accordance with the revenue recognition criteria noted above.

<u>Condition – Refuse Fund</u>: Refuse fee revenue was overstated by \$38,967, as a result of revenue being recorded when received instead of when it was earned and the City was entitled to the resources in accordance with the criteria noted above. Refuse fee bills are mailed to residents each December for the subsequent year. Payments received before the end of the current year should be recorded as unearned revenue.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2021

#### **REVENUE RECOGNITION (CONT'D)**

<u>Condition – Sewer Fund</u>: Sewer fee revenue was overstated by \$33,621. Payments received as a result from WUSA are recorded when it is received instead of when it is earned. Payments received for prior year fees should be recorded as a credit to accounts receivable.

<u>Condition – General Fund</u>: Property tax revenue was understated and unavailable revenue was overstated by \$32,522. In accordance with the revenue recognition principles noted above, property tax revenue should be recorded as revenue if it is received within 60 days of the end of the year. An adjustment was not made to reclassify the taxes received in the first 60 days of the year from unavailable revenue to revenue.

<u>Condition – Debt Service Fund</u>: Property tax revenue was understated and unavailable revenue was overstated by \$15,313. In accordance with the revenue recognition principles noted above, property tax revenue should be recorded as revenue if it is received within 60 days of the end of the year. An adjustment was not made to reclassify the taxes received in the first 60 days of the year from unavailable revenue to revenue.

<u>Condition – Special Revenue Fund</u>: Proceeds from capital leases and capital outlay outlay were understated by \$51,686 in the special revenue fund as a result of capital leases not being properly recorded in accordance with the criteria noted above.

<u>Condition – General Fund</u>: Property taxes receivable were understated by \$512,627 as a result of delinquent accounts not being recorded. In accordance with the revenue recognition principles noted above, property taxes are recorded in the year levied as receivables and deferred inflows of resources. An adjustment was not made to properly accrue these property taxes.

Effect: Revenue, receivables and unavailable revenue in the fund financial statements were materially misstated.

<u>Cause</u>: Internal controls over financial reporting did not include procedures to ensure the completeness and cutoff of revenue recorded in the financial statements.

Recommendation: We recommend that the City evaluate staffing in the business office as well as policies and procedures related to revenue recognition and reporting. Responsibilities should be assigned in such a way that the finance manager has sufficient time to analyze and review the transactions recorded by other members of the business office. In addition, internal controls over financial reporting should include procedures to reconcile and review general ledger account balances to ensure all transactions are accurately and completely recorded. We would also be available to review required revenue recognition standards with members of the business office to ensure that revenue from all sources is reported in the financial statements in the proper period.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2021

#### **EXPENDITURE REPORTING**

<u>Criteria</u>: Expenditures in governmental fund reporting are recorded when a liability is incurred.

<u>Condition – General Fund</u>: Total expenses were overstated by \$46,570 as a result of errors in recording payments on the City's liability insurance.

<u>Condition – General Fund</u>: Total expenses were overstated by \$113,751 as a result of errors in recording payments on the City's health insurance.

<u>Condition – Special Revenue Fund</u>: Total expenses were understated by \$6,113 as a result of unrecorded payments for grant expenditures.

<u>Condition – Refuse Fund</u>: Expenses were overstated by \$85,708 as a result of recording payments for 2022 landfill fees in 2021.

Effect: Expenditures in the fund financial statements were materially misstated.

<u>Cause</u>: Internal controls over financial reporting did not include procedures to ensure transactions were recorded in the proper period.

Recommendation: We recommend that the City evaluate staffing in the business office as well as policies and procedures related to recording expenditures. Responsibilities should be assigned in such a way that the finance manager has sufficient time to analyze and review the transactions recorded by other members of the business office. In addition, internal controls over financial reporting should include procedures to reconcile and review general ledger account balances to ensure all transactions are accurately and completely recorded. We would also be available to review required expense recognition standards with members of the business office to ensure that expenditures are reported in the financial statements in the proper period.

#### **ERRORS IN FINANCIAL REPORTING**

<u>Criteria</u>: The City levies taxes for general purposes and for debt service. Tax revenues should be allocated to the general fund and the debt service fund based on its proportional share of the total levy.

<u>Condition</u>: Tax revenue was allocated to the debt service fund using an old ratio based on the taxes levied for debt service in a prior year.

Effect: Taxes restricted for debt service were overstated by \$64,445.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 2021

#### **ERRORS IN FINANCIAL REPORTING (CONT'D)**

<u>Cause</u>: Internal controls over financial reporting did not include procedures to review general journal entries. In addition, controls were not designed to catch and correct errors in financial reporting.

Recommendation: Implement review and approval procedures for all general journal entries. In addition, periodic review procedures should be developed to allow employees and management to identify and correct errors in a timely manner.